## Utilizing SC's Crisis Care Continuum to Deflect from the Criminal Justice System

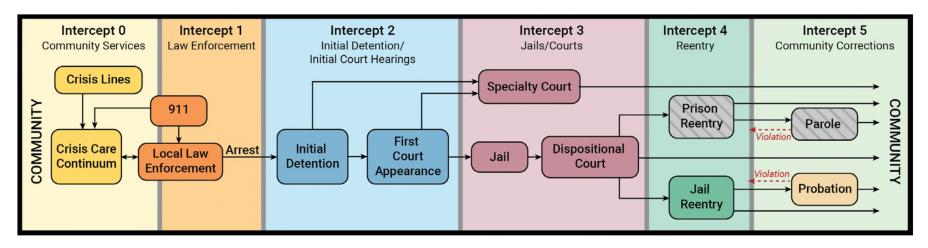
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## Objectives

- 1. Participants will be given a brief overview of the SIM and its purpose.
- 2. Participants will be able to identify intercepts 0-5 and understand how to use the tool as it applies to deflection and diversion.
- 3. Participants will learn about the programs and resources available through DMH at each intercept.
- 4. Participants will be given an overview of the SC Crisis Care Continuum and understand how it can be used as it applies to diversion opportunities.



## **Sequential Intercept Model (SIM)**



- Depicts how individuals with mental health and substance use disorders encounter, enter, and move through the criminal justice system.
- Used by communities to identify resources and gaps in services at each intercept to create strategic action plans at the local level.

# SIM: Overview of Intercepts 0-5



## **Intercept 0: Community Services**

- Deflection opportunities to get people into local crisis care services.
- Resources are available without *requiring* people in crisis to call 911, but sometimes 911 and law enforcement are the only resources available.
- Connects people with treatment or services instead of arresting or charging them with a crime.

#### **Key Elements for Deflection**

- Warmlines and Crisis Lines that provide an alternate to 911
- Crisis Care Continuum
- LE friendly crisis services- peer living rooms, CSUs, etc.
- Peer led crisis support services
- SUD early diversion strategies



## Intercept 1: Law Enforcement

- 911
- Involves local Law Enforcement/other emergency service providers who respond to people with mental and substance use disorders.
- Allows opportunity for deflection by sending person to treatment rather than being arrested or booked into jail.

#### **Key Elements for Deflection**

- Training for dispatchers to identify mental health calls
- LE training on identifying and deescalating mental health crises
- CIT/Co-Response Model teams
- Data sharing to more easily identify friendly faces



## Intercept 2: Initial Court Hearings/ Initial Detention

- Person is arrested and potentially booked into the Detention Center.
- Diversion opportunities to community-based treatment are identified by jail clinicians, social workers, or court officials during jail intake, booking, or initial hearing.

- Screening for mental health and substance use disorders, such as the brief jail mental health screen
- Data matching- linking information different systems have on individual to determine all needs
- Pretrial supervision/diversion services to avoid decompensation while waiting for case resolution
- Post booking release- possible discharge to treatment



## Intercept 3: Jails/Court

- Involves diversion to community-based services through jail or court processes and programs *after* a person has been booked into jail.
- Includes services that prevent the worsening of a person's illness during their stay in jail or prison.

- Specialty Courts- Veteran, MH, AOD
- Jail based programming or partnerships with community-based MH/SUD providers
- Jail liaison clinicians



## **Intercept 4: Re-Entry**

- Involves *supported* reentry after jail or prison to reduce further justice involvement for people with mental and substance use disorders.
- Reentry coordinators, peer support staff, or community in-reach can link people with proper mental health and substance use treatment services.

- Transition planning for reentry
- Medication access/bridge
  prescription when released
- Warm hand off from corrections to providers
- Benefits/Healthcare coverage when released
- Peer support services



## Intercept 5: Community Corrections

- Probation/Parole
- Involves community-based criminal justice supervision with added supports for people with mental and substance use disorders to prevent violations or offenses that may result in another jail or prison stay.

- Mental Health training for PPP
- Specialized, smaller caseloads with MH/SUD
- MAT to reduce risk of relapse/overdose
- Access to recovery supportshousing, employment, expungement, etc.



## Deflection Opportunities

Intercepts 0 and 1- The Crisis Care Continuum

## What is The 988 Crisis Care Continuum

## Be the lifeline.

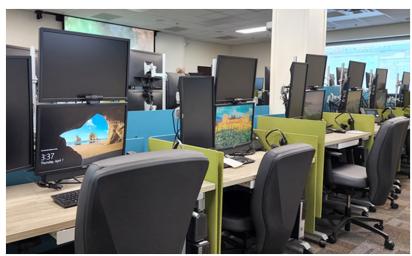


- Allows individuals experiencing a mental health crisis to be supported by those trained in mental health interventions
- More than a number you call It involves an entire system of care from:

Someone to answer the phone Someone to respond A safe place for the person to go



## Who Do You Call?- Intercept 0



MHAGC Call Center, Greenville SC

\*There are national back up call centers that answer calls when the local call centers are not able to answer the incoming call.

## 988 Call Centers in South Carolina:

- Accept Calls and Texts via 988, and Chats via 988sc.org or 988lifeline.org
- Mental Health America of Greenville County; SCDMH opened a second call center located in Charleston, SC in July 2023.
- Designated lines for Veterans, Spanish, and LGBTQ+
- Interpreter services now available as of Sept.
- Listen, Assess, Collaborate, and Connect



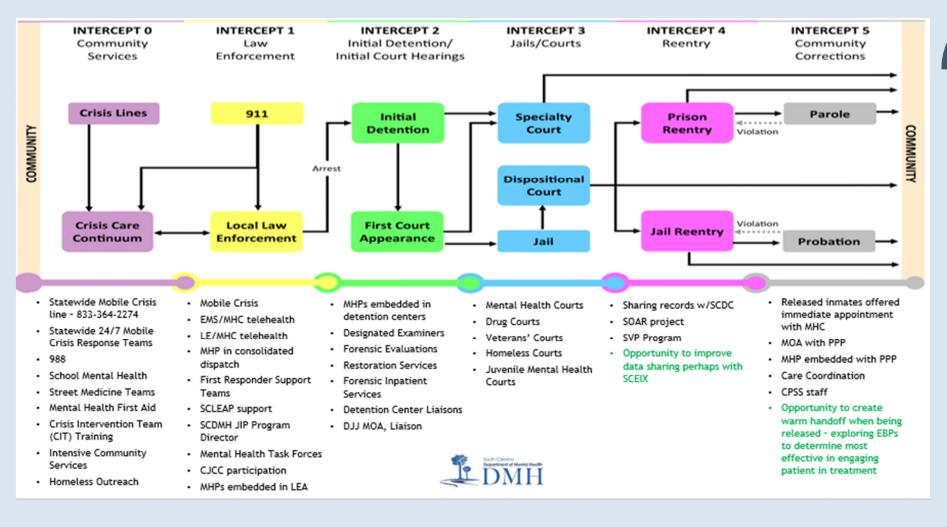
## Who Responds?- Intercept 0/1

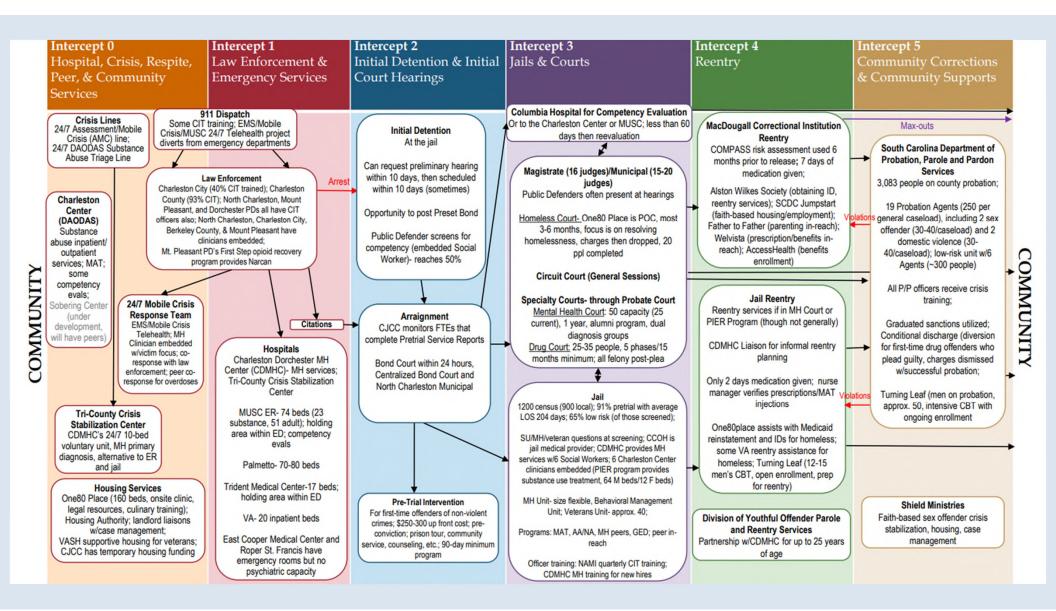
- 24/7/365 community-based crisis response in all 46 counties of South Carolina.
- Diversionary program whose goal is to prevent unnecessary psychiatric hospitalizations, incarcerations, or emergency department admissions through safety planning and other alternatives.
- <u>Types of Responses:</u>

<u>Telephone</u>– safety plan and connect to service <u>Tele-psych (where available)</u>– video assessment <u>Mobile</u>- Two-member team co-response with LE on-site within 60 minutes MOBILE CRISIS HOTLINE: (833) 364-2274

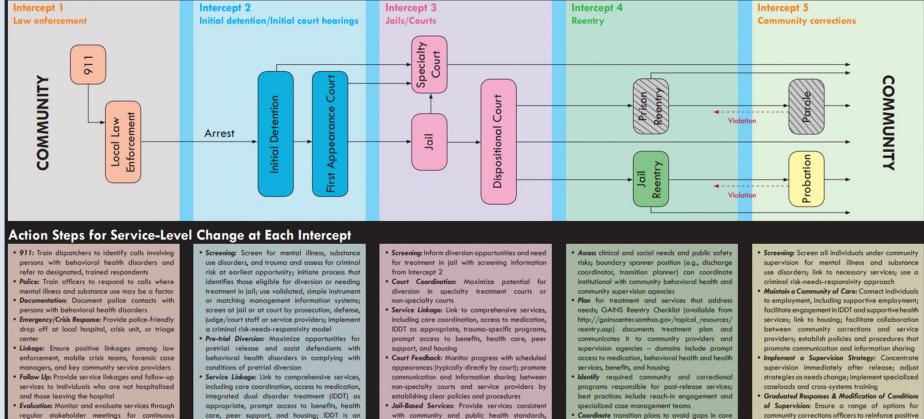


## **SCDMH SIM**





## Next Steps...



coordinate care with community providers

regular stakeholder meetings for continuous quality improvement

essential evidence-based practice (EBP)

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with community and public health standards, · Coordinate transition plans to avoid gaps in care including appropriate psychiatric medications; with community-based services

Policy Research Associates, SIM Brochure

community corrections officers to reinforce positive behavior and effectively address violations or noncompliance with conditions of release

## Resources

Sequential Intercept Model Overview

<u>https://www.samhsa.gov/criminal-juvenile-justice/sim-overview</u>

**Brief Jail Mental Health Screen** 

 <u>https://www.prainc.com/wp-</u> content/uploads/2015/10/bjmhsform.pdf

Sequential Intercepts for Developing Criminal Justice-Behavioral Health Partnerships

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 <u>https://www.prainc.com/wp-</u> <u>content/uploads/2015/10/SIMBrochure.pdf</u>

## Thank you

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## Using 911 Data to Inform Public Safety Responses: The Carolinas Cohort Project

October 20, 2023

Arnold

ØRTI

















#### Cohort Partners & Stakeholders

- City and Couty Emergency Medical Services (EMS)
- Local Mental Health Service Providers
- City and County Police
  Departments

- City Fire Services
- City and County Emergency Dispatch Centers
- Local Homeless Service Provid ers

#### **Project Goals**

1. Help cities understand their community needs through an analysis of calls for service data

2. Help identify alternative response interventions that fit community needs and align with available resources

3. Support the implementation and rapid evaluation of alternative response interventions



#### - Initiative

- 1) Establish a data-driven understanding of the nature of the Police Department's workload/service portfolio;
- 2) Utilize research-informed assessments to determine whether more effective alternative responses exist; and
- 3) Implement pilot interventions to test the efficacy of any identified alternatives.

#### Partnership

Given the many benefits associated with shared learning, the City of Durham invited RTI, TJCOG, and other cities in the Carolinas to join this effort.

#### Implementation

Phase 1: Collect 911 Calls for Service (CFS) data\* Phase 2: Explore evidence-based alternative responses Phase 3: Implement pilot project(s) Phase 4: Evaluate pilot project(s)

\*Will be an iterative process that incorporates other data sources as needed

#### **Getting Starting**



#### INTRODUCTION

Evoluting community needs by analysing and lessence data actions for a demand-driven undertainding of both what public actively resources are in demand (alternity) and which alty departments are being called upon to meet that demand. City governments also not routinely marks and tensine data to make discussion about how public taltypin resources should be allocated, even though doing to would be logical. Thui, this analysis as first laps in better understanding actively taltyping the correct public machines with the market inspection of an other altyping the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other calling the correct public machines with the market inspection of an other other statement and the public statement and the density of the statement and the density of the density of the market and the density of the density of the market and density of the density of the

#### METHODS

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for many different variations of 911 calls for first responders to quickly relay the type of For example, the dispatch of a distributione factore with a weapon, or a distributione with the first responder about response priority and getly units may have several thousand cades early displaying risk factors such as age within

 effectively analyzing hundreds of different stysis more digestible, RTI has worked with law up different call types for an effective display.

Hige's daily activity. Some categories ma deis, le understand importent deita. A majoner to thoreit fraid a major two: competitod in vade an sincer, and il may not in clubs a che hoogh Hese data exist in other administrative caphited in the CAD database. Subsequer a the 711 Col-for-service data depending of fly.

	1 ve Nature	e Codes, recoded into 18 categories
Call Type	Frequency	Percentage
Alarm	59,795	6
All Other Property	75,677	7
All Other Violent	9,018	1
Deceased Person	63	0
Directed Patrol	303,925	30
Disturbance	32,180	3
Domestic or Family	20,122	2
General Assistance	263,615	26

#### 1. RTI International

- · Develop analysis report
- Meet with city staff to discuss the research
- Present data and research
- · Conduct additional analyses

#### 2. Cohort Cities

- · Meet with RTI directly to tailor next steps for their organization
- · Determine what additional analyses they need
- Share data and research with stakeholders
- Decide what they want to accomplish by using alternative responses

#### 3. Cohort—Monthly Meetings

- Discuss what alternatives Cohort sites seem most interested in and timeline for implementation
- · Share progress and experience with implementation of pilots



- Residents have relied on the police for many of the same issues for over five decades
- Much of the research is focused on interventions rather than about the nature of the call
- Solutions are too often implemented without sufficient resources and plans for sustainability and data can be narrowly assessed

# 911 Calls For Service Research

## Who Calls 911 and Why?

- Most police calls tend to come from socioeconomic disadvantaged areas
- Majority of calls are for assistance (support), nuisance abatement, traffic problems, or the regulation of interpersonal disputes
- Only 20 percent of calls involve violent or property crime



#### How are 911 calls resolved?

- o Most calls do not result in arrest
- Most calls require the officer to perform some type of support role involving consensual resolution
- Officers work within the structural and
  organizational restraints imposed by the law and
  their organizations but mostly work to resolve
  issues without resorting to enforcing the law

#### Limitations of CFS Research

- Initial call designations are not necessarily a good predictor of how calls end up being resolved
- Mental health issues are not well documented on calls for service
- Citizens are not asked if they would prefer a response other than a police officer
- Although calls for service can be categorized into "non-police type calls", there is no way to distinguish whether call outcomes are the result of the *potential* for law enforcement action. The *potential* for arrest or other mechanisms of enforcement may play a role in getting members of the public to voluntarily choose desired behavior; this authority does not exist for a non-sworn city employee or a third-party employee.

### 911 Mental Health CF

- When no resources are available officers are left with deciding
  - Determining if they fit the criteria for an involuntary commitment
  - Determining if they will voluntarily go with the officer to get mental health treatment
  - Determining if they have committed a crime so they can take them to jail
  - Trying to talk to them into discontinuing the behavior or moving to another area
- If mental health is not the primary issue, then this data is often not captured in the CAD system



**Overview:** There is no one-size-fits-all approach to implementing alternative responses that exist in other jurisdictions.

**Purpose:** The purpose of a customized approach is to tailor an alternative response (that was developed to meet the specific needs of another jurisdiction) to meet local needs.

**Call Natures Appropriate for Alternative Response:** Flexible and dependent on outcomes of interest.

#### Defining and Identifyin Mental Health CFS

#### **CRTI**

February 2021

DEFINING, IDENTIFYING, AND RESPONDING TO MENTAL HEALTH CALLS FOR SERVICE: DEVELOPING AND PILOTING A STRATEGY FOR BETTER MEASUREMENT

#### PURPOSE

This technical overview is designed to provide jurisdictions with information about ways to improve the documentation and tracking of mental health-related calls in the 911 computer-aided dispatch (CAD) system.

#### BACKGROUND

A call to 911 generates a description of the call's nature, either by the call taker or by the systematic program used to ask questions of the caller. Classifying certain types of calls, such as those concerning mental health, can be difficult because of the dynamic nature of certain situations and the limited amount of time to collect relevant details. However, either of two approaches There are two approaches for better measuring the proportion of calls related to mental health:

- Retrospectively review the unstructured text in the 911 call notes field to identify calls involving a person experiencing mental health symptoms
- Modify existing practices to implement the CAD technology in a way that allows for the better capture and documentation

#### Alternative Strategies: Co-responder Model



#### PURPOSE

These technical overviews are designed to give jurisdictions relevant information on specific programs that can serve as an alternative response to certain types of 911 calls.

#### BACKGROUND

The co-responder model pairs a police officer with a civilian mental health clinician, a social worker, or a crisis worker who has a background in a related field. This model is the dominant response **Overview:** Pairs police officers with civilians who are mental health clinicians or social workers. Police officer provides safety assessment; civilian performs mental health assessment.

**Purpose:** The purpose of the co-responder model is to reduce arrests, injuries, and involuntary commitments.

#### **Call Natures Appropriate for Alternative**

**Response:** Co-responders are responding onscene via 911, as secondary responders, or can focused on follow-on support after initial 911 call (or both).

#### Alternative Strategies: CAHOOTS



#### PURPOSE

These technical overviews are designed to summarize relevant information on specific prograr that jurisdictions can use as alternative responses to certain types of 911 calls.

#### BACKGROUND

Crisis Assistance Helping Out On The Street (CAHOOTS) is one example of a program that pairs crisis workers—clinicians or social workers—with emergency medical services (EMS) workers to **Overview:** A program that pairs crisis workers clinicians or social workers—with emergency medical services (EMS) workers to respond to people experiencing mental health crises.

**Purpose:** CAHOOTS was developed as an innovative community-based public safety system to provide first response for individuals in crisis related to mental illness, homelessness, and addiction.

**Call Natures Appropriate for Alternative Response:** The CAHOOTS team handles conflict resolution, welfare checks, substance abuse, suicide threats, wound care, transportation and other mental health-related

calls

#### Alternative Strategies: Diversion at Dispate



#### PURPOSE

These technical overviews are designed to provide jurisdictions with relevant information specific programs that can serve as an alternative response to address certain types of 911 co

#### BACKGROUND

Point of Dispatch Diversion refers to the strategy of employing alternative crisis response services to address 911 colls. It can take the form of sending non-law enforcement personnel to a crisis **Overview:** This intervention can take the form of sending non-law enforcement personnel to a crisis or transferring the 911 call to an individual who could address the issue over the phone.

**Purpose:** Point of Dispatch Diversion refers to the strategy of employing alternative crisis response services to address 911 calls.

**Call Natures Appropriate for Alternative Response:** Emergency calls that typically result in transport to a hospital Emergency Department.

#### Alternative Strategies: Non-Urgent Call Diversion

INTERNIONAL	February 2021
LAW ENFORCEMENT RESPONS	SE TO
NON-URGENT CALLS: TECHNIC	CAL
OVERVIEW OF ALTERNATIVE	
RESPONSE STRATEGY	

#### PURPOSE

These technical overviews are designed to provide jurisdictions with relevant information or specific programs that can serve as an alternative response to address certain types of 911 calls.

#### BACKGROUND

Law enforcement agencies are tasked with responding to a wide range of incidents ranging from the critical, such as in-progress violent calls, to far less urgent calls for situations like shoplifting or minor **Overview:** Alternative responses to nonurgent calls have taken the form of an inperson civilian response, telephone response units, and online reporting.

**Purpose:** Diverting non-urgent calls reduces the law enforcement workload and reduces the number of in-person police-public interactions.

**Call Natures Appropriate for Alternative Response:** Non-urgent calls, minor traffic accidents, calls that don't require law enforcement action.

#### Inventorying Service Provider Resources

#### Inventorying Alternatives to Enforcement Resources: Plan for Identification & Documentation of Public Safety & Public Health Services

The implementation of alternatives to traditional law enforcement responses is dependent on local resources that would make the strategy viable. Therefore, it is critical to know what resources currently exist (or could exist) within a community. It is also important to develop a comprehensive understanding of the demand for resources; it is possible that there is strong public demand for resources that do not exist. The analysis of 911 call for service data is a central part of understanding community demand for public safety and public health resources, and the associated response, but further contextual information is also needed. Inventorying public and community-based resource providers, cataloguing the types of services they provide, and understanding community needs they are encountering provides useful complimentary information. This plan describes the methods that will be used to accomplish the aforementioned tasks.

#### Data Collection Plan

Three methods would be employed to inventory existing public safety and public health resources in a community. The first data collection method would involve collating existing resource lists and **Overview:** The implementation of alternatives to traditional law enforcement responses is dependent on local resources that would make the strategy viable. It is critical to know what resources currently exist (or could exist) within a community. It is also important to develop a comprehensive understanding of the demand for resources.

**Purpose:** Inventorying public and community-based resource providers, cataloguing the types of services they provide, and understanding community needs they are encountering.

#### **Police Officer Focus Group Insights**



- Overview of participant demographics of officers and insights provided
- Officers were grouped by rank and experience so they would feel participate freely.

#### Main Takeaways

 Focus groups provide the operational perspective and summarize collective knowledge about potential alternative responses.



Verifying sources - some of what is being cited is repeating the same inaccurate or incomplete statistics:

- The cost savings to cities being reported about CAHOOTS is not accurate
- The percent of calls attributed to violent crime is not accurate
- The ratio of risk attributed to potentially fatal encounters by the mentally ill is not accurate

#### **The Need for Evaluation**

- Many interventions are currently being implemented—most with relatively little evidence about whether they work
- RTI and the University of Chicago have the expertise to tailor city-specific pilots based on promising practices
- Rapidly evaluating pilot programs across many cohort cities will allow us to see which are most promising and warrant further investment and scaling
- Testing is the only way to determine that these practices are not only effective but safeguard that they are not harmful to the community

## Questions & Contact



W Arnold Ventures





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